No. 443
AN ACT

SB 509

Authorizing the creation of indebtedness of five hundred million dollars for the conservation and reclamation of land and water resources; defining the powers and duties of certain offices, agencies and political subdivisions; providing for the allotment of proceeds hereunder including Commonwealth grants; prescribing standards and making appropriations.

The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows:

Section 1. Short Title.—This act shall be known and may be cited as “The Land and Water Conservation and Reclamation Act.”

Section 2. Findings and Declarations of Policy.—It is hereby determined and declared as a matter of legislative finding that:
   (1) Fundamental to the health and welfare of the people of Pennsylvania are the land and water resources of the State.
   (2) The rapid growth of Pennsylvania’s urban and suburban population requires the development of park, recreation and open space lands so that these public lands may be immediately open, available and used by the citizens of Pennsylvania.
   (3) The prevention, control and elimination of stream pollution from mine drainage; the prevention, control and elimination of air pollution from burning coal refuse banks; the restoration of abandoned strip mine areas; the control and extinguishment of surface and underground fires in abandoned mines, and the alleviation and prevention of subsidence above abandoned mine operations are urgent matters requiring action by the Commonwealth of Pennsylvania not only for conservation purposes but for the protection of the health and welfare of citizens of the Commonwealth, especially those living in or adjacent to affected areas.
   (4) The Commonwealth of Pennsylvania must act to develop and to assist local governments to develop lands that have been acquired for recreation, conservation and historical use so that the public may have access and enjoyment of these facilities at the earliest possible time.
   (5) Financial assistance to political subdivisions and municipal authorities of the Commonwealth of Pennsylvania for the construction, reconstruction and improvement of sewage treatment plants and facilities is necessary to protect the public health and to accelerate the restoration and protect the quality of the waters of the Commonwealth.
   (6) The Commonwealth of Pennsylvania should utilize available Federal programs in order to augment the funds made available under the provisions of this act.

Section 3. Definitions.—As used in this act:
   (1) “Recreation and historical purposes” means any use of land for public park, fishing, hunting, boating, open space purposes or
scenic sights or preservation of historical significance, or for any related public outdoor recreation or historical purpose.

(2) "Conservation and reclamation purposes" means any use of land for water supply, flood control, water quality control development, soil erosion control, reforestation, wildlife reserves or any other uses that will maintain, improve or develop the natural environment of soil, water, air, minerals or wildlife of this Commonwealth so as to assure their optimum use.

(3) "Development" means any construction, improvement, utility and road relocation, alteration or renovation required for and compatible with the physical development, improvement of land or water resources.

(4) "Administrative expenses" means any expenditures of funds to accomplish the purposes of this act, including but not limited to expenditures of the Commonwealth agencies for their studies, planning, development, appraisal, investigation, engineering, legal and construction costs.

(5) "Land" means real property, including improvements thereof or thereon, rights of way, water, riparian and other rights, easements, privileges, and any other physical property or rights or interests of any kind or description relating to or connected with real property.

(6) "Political subdivision" means any county, city, borough, town or township or any official agency created by the foregoing units of government under the laws of the Commonwealth: Provided, That any of the actions of such official agency taken under the authority of this act shall be first approved by the participating local governing bodies in such agency.

(7) "Studies" means the collection, analysis and presentation of information, alternatives and recommendations in order that the Commonwealth or political subdivisions may singly or jointly determine a course of action to meet the purposes of this act.

(8) "Open space benefits" means the benefits to the citizens of the Commonwealth which result from the promotion or restriction of the use of selected open space lands, including but not limited to, the protection and conservation of existing and planned parks, recreation and conservation lands, the promotion of sound, cohesive and efficient land development by providing open spaces between communities; the protection and conservation of natural or scenic resources, including but not limited to, streams, flood plains, steep slopes, marshes, soils and beaches; and the protection and conservation of farm land, forests and land, water resources and watersheds and historic, geologic and botanical sites.

(9) "Open space lands" means land used for purposes not inconsistent with the achievement of open space benefits.

Section 4. Authorization of Incurrence of Indebtedness by Constitutional Amendment.—(a) An amendment to Article IX of the Constitution of Pennsylvania was adopted by the people of the Commonwealth of Pennsylvania on May 16, 1967, which reads as follows:
authorized to carry out the provisions of this act relating to the issuance of bonds and shall determine all matters in connection therewith subject to the provisions hereof.

(e) All bonds issued under the authority of this act shall bear the facsimile signatures of the issuing officials and a facsimile of the Great Seal of the Commonwealth of Pennsylvania, and shall be countersigned by two duly authorized officers of a duly authorized loan and transfer agent of the Commonwealth.

(f) All bonds issued under the authority of this act shall recite that they are issued for one of the purposes set forth in subsection (a) of section 6 of this act and that they are issued in pursuance of this act. In any action or proceeding involving the validity or enforceability of such bonds, such recital shall be conclusive as to their purpose and authorization.

Section 7. Limitation on Amount; Direct Obligations, Exemption from Taxation, Means of Payment.—(a) Anything contained in this act to the contrary notwithstanding, the aggregate principal amount of notes and bonds, exclusive of funding bonds and refunding bonds, which may be issued pursuant to the provisions of this act shall not exceed five hundred million dollars ($500,000,000).

(b) All notes and bonds issued in accordance with the provisions of this act shall be direct obligations of the Commonwealth of Pennsylvania, and the faith and credit of the Commonwealth are hereby pledged for the payment of the interest thereon as the same shall become due and the payment of the principal thereof at maturity. All notes and bonds issued under the provisions of this act shall be exempt from taxation for State and local purposes. The principal of and interest on such notes and bonds shall be payable in lawful money of the United States of America.

Section 8. Sale of Bonds.—(a) Whenever bonds are issued, they shall be offered for sale at not less than par and accrued interest and shall be sold by the issuing officials to the highest and best bidder or bidders after due public advertisement on such terms and conditions and upon such open competitive bidding as the issuing officials shall direct. The manner and times of advertising shall be prescribed by the issuing officials.

(b) Any portion of any bond issue so offered and not sold or subscribed for may be disposed of by private sale by the issuing officials in such manner and at such prices, not less than par and accrued interest, as the Governor shall direct. No commission shall be allowed or paid for the sale of any bonds issued under the authority of this act.

(c) Until permanent bonds can be prepared, the issuing officials may in their discretion issue in lieu of such permanent bonds, temporary bonds in such form and with such privileges as to registration and exchange for permanent bonds as may be determined by the issuing officials.

Section 9. Disposition and Use of Proceeds.—(a) The proceeds of
all temporary borrowings made pursuant to the provisions of section 5 of this act, and the proceeds from the sale of bonds, other than funding bonds, issued pursuant to the provisions of section 6 of this act, shall be paid to the State Treasurer and be held by him in a separate fund and be deposited in such depositories as may be selected by him to the credit of such fund, which fund shall be known as the "Land and Water Development Fund" (hereinafter referred to as the "Development Fund").

(b) The moneys in the Development Fund are hereby specifically dedicated to meeting the cost of development of lands for conservation and reclamation purposes, and for recreation and historical purposes and the Commonwealth's administrative expenses thereof as herein authorized and defined and shall not be expended except in accordance with the terms of this act.

(c) Pending their application to the purposes provided in this act, moneys in the Development Fund may be invested and reinvested as are other funds in the custody of the State Treasurer in the manner provided by law. All earnings received from the investment or deposit of such funds shall be paid into the State Treasury and become a part of a sinking fund which shall be known as the "Land and Water Development Sinking Fund," to be devoted to and to be used exclusively for the payment of interest accruing on bonds and notes issued under the authority of this act and the redemption of such bonds at maturity.

Section 10. Land and Water Development Sinking Fund; Investments, Redemption of Bonds.—(a) All bonds issued under the authority of this act shall be redeemed at maturity and all interest due from time to time after July 1, 1967, on such bonds and on all notes issued under the authority of this act shall be paid by the Board of Finance and Revenue of the Commonwealth from the Land and Water Development Sinking Fund. The General Assembly beginning with the fiscal year commencing July 1, 1967, shall appropriate annually the moneys necessary to pay the aforesaid interest on said bonds and notes and the principal of said bonds at maturity. All moneys so appropriated shall be paid into the Land and Water Development Sinking Fund by the State Treasurer. All of such moneys not necessary to pay accruing interest shall be invested by the Board of Finance and Revenue in such securities as are provided by law for the investment of the sinking funds of the Commonwealth.

(b) The investment of such moneys and the accumulations thereon in the Land and Water Development Sinking Fund shall be devoted to and be used exclusively for the payment of the interest accruing on such bonds and notes and for the redemption of such bonds at maturity. The Board of Finance and Revenue is authorized at any time to use any of such funds for the purchase and retirement of all or any part of the bonds issued under the authority of this act. In the event that all or any part of said bonds shall be purchased by the Commonwealth, they shall be cancelled and returned to the State Treasurer, as cancelled and paid bonds and thereafter all payments of interest thereon shall cease and the cancelled bonds and coupons shall be destroyed within two years after cancellation in the presence of the issuing officials. A certificate evidencing the destruction, satisfactory to the duly authorized loan and transfer agent of the Commonwealth, shall be furnished to it. All cancelled bonds and coupons shall be so mutilated as to make the cancelled bonds and coupons nonnegotiable.

Section 11. Reimbursement of Land and Water Development Fund for Interest on Notes.—To the extent that interest on notes issued pursuant to the authority of this act shall have been paid out of the Development Fund, the General Assembly shall in the fiscal year commencing July 1, 1967, appropriate the moneys necessary to reimburse the Development Fund for the amount of such interest. All moneys so appropriated shall be paid into the Development Fund by the State Treasurer.

Section 12. Refunding Bonds.—The issuing officials are hereby authorized to provide, by resolution, for the issuance of refunding bonds for the purpose of refunding any bonds issued under the provisions of this act and then outstanding, either by voluntary exchange with the holders of such outstanding bonds, or to provide funds to redeem and retire such outstanding bonds with accrued interest and any premium payable thereon, at maturity or at any call date. The issuance of such refunding bonds, the maturities and other details thereof, the rights of the holders thereof, and the duties of the issuing officials in respect to the same shall be governed by the foregoing provisions of this act insofar as the same may be applicable. Refunding bonds may be issued by the issuing officials to refund bonds originally issued or to refund bonds previously issued for refunding purposes. The proceeds of the sale of any refunding bonds shall be paid to the State Treasurer and applied to the payment of the principal of, and the accrued interest and premium, if any, on the bonds for the refunding of which such refunding bonds shall have been issued. Notwithstanding the foregoing provisions of this section, no refunding bonds shall be issued unless the principal amount thereof plus the interest cost thereon to maturity, as determined by the issuing officials in accordance with accepted financial practice, shall be less than the sum of the principal amount of the bonds to be refunded, plus the interest cost thereon to maturity determined as aforesaid.

Section 13. Reporting Requirements.—The State Treasurer shall determine and report to the Budget Secretary by January first of each year the amount of money necessary for the payment of interest on the bonds and notes and of the principal of bonds, if any, for the following fiscal year and the times and amounts of such payments.

Section 14. Registration of Bonds.—The Auditor General shall prepare the necessary registry books to be kept in the office of the duly authorized loan and transfer agent of the Commonwealth for
the registration of any bonds, at the request of the owner thereof, according to the terms and conditions of issue directed by the issuing officials under subsection (d) of section 6 hereof. All bonds which are issued without interest coupons attached shall be registered in the registry books kept by the duly authorized loan and transfer agent of the Commonwealth.

Section 15. Voting Requirements.—Whenever in this act any action is to be taken or decision made by the issuing officials, and the three officers shall not be able to agree unanimously, the action or decision of the Governor and either the Auditor General or State Treasurer shall be binding and final.

Section 16. Allotment of Moneys.—(a) The moneys received by the Commonwealth from the issuance and sale of bonds and notes pursuant to this act when appropriated by the General Assembly from the development fund shall be allotted for the following specific purposes:

1. To the Department of Mines and Mineral Industries the sum of two hundred million dollars ($200,000,000) for the elimination of land and water scars created by past coal mining practices, one hundred fifty million dollars ($150,000,000) of which shall be used for the prevention, control and elimination of stream pollution from mine drainage and may include the restoration of abandoned strip mine areas provided such land is publicly owned, twenty-five million dollars ($25,000,000) of which shall be used for the prevention, control and elimination of air pollution from abandoned burning coal refuse banks provided such land and bank material is publicly owned, and twenty-five million dollars ($25,000,000) of which shall be used for the prevention of surface subsidence above abandoned mine operations, for the control and extinguishment of surface and underground fires from abandoned mines and for administration expenses attendant thereto.

Pursuing the acquisition by the Commonwealth, a county or a municipality of any land involved in stream pollution, air pollution, subsidence or mine fires, whenever the Secretary of Mines and Mineral Industries makes a finding of fact that: (i) a mine fire, refuse bank fire or subsidence resulting from mining is at a stage where immediate action must be taken; and (ii) an emergency exists and no other person or agency will act to combat the condition; and (iii) the owners of the property upon which entry must be made to combat the mine fire, refuse bank fire or subsidence resulting from mining are not known, are not readily available or will not give permission for the Secretary of Mines and Mineral Industries, political subdivisions of the Commonwealth or municipalities, their agents, employees or contractors to enter upon such premises, or the delay entailed in reaching said owners and in securing from them the right to enter upon the premises constitutes a clear and immediate danger to the life or property of others.

Then, upon giving notice to the owners if known or by posting notice upon the premises and advertising once in a newspaper of general circulation in the municipality in which the land lies, and filing with the prothonotary of the court of common pleas of the county in which said premises lie of such intention of entry or taking, in conformity with the provisions of the “Eminent Domain Code,” the Secretary of Mines and Mineral Industries, political subdivisions of the Commonwealth or municipalities, their agents, employees or contractors, shall have the right to enter upon the premises to combat the mine fire, refuse bank fire or subsidence resulting from mining and to do all necessary or expedient to do so. The moneys expended for such work and the benefits accruing to any such premises so entered upon shall immediately become a charge against such land and shall mitigate or offset any claim in or any action brought by any owner of any interest in such premises for any alleged damages by virtue of such entry. Within six months after the completion of any of the work herein contemplated on any property, the Secretary of Mines and Mineral Industries shall itemize the moneys so expended and shall file a statement thereof in the office of the prothonotary of the county in which the land lies. Such statement shall constitute a lien upon the said land as of the date of the expenditure of the moneys and shall have priority as a lien second only to the lien of real estate taxes imposed upon said land.

(I) The Department of Mines and Mineral Industries shall have the power and authority, if not granted it otherwise, to engage in the work aforesaid and to do all things necessary and expedient to effect such programs.

(II) The Department of Mines and Mineral Industries shall have the power and authority to construct and operate a plant or plants for the control and treatment of water pollution resulting from mine drainage. The extent of this control and treatment may be dependent upon the ultimate use of the water: Provided, That the above provisions of this paragraph shall not be deemed in any way to repeal or supersede any portion of the act of June 22, 1937 (P. L. 1937), as amended, known as the “The Clean Streams Law,” and no control or treatment hereunder shall be in any way less than that required under the act of June 22, 1937 (P. L. 1937), as amended, known as “The Clean Streams Law.” The construction of a plant or plants may include major interceptors and other facilities appurtenant to the plant. In the operation of such plant or plants the Department of Mines and Mineral Industries shall have the power to permit coal mine operators or owners to discharge their mine drainage to such plant or plants and the Secretary of Mines and Mineral Industries shall have the authority to charge coal mine operators or owners for the treatment of such mine drainage. The charge to the coal mine operators or owners for the treatment of such mine drainage shall be based upon their proportional share of the capital and operating cost and the quantity and quality of the pollutant. Further, the Secretary of Mines and Mineral Industries shall have the authority to sell any by-product or products resulting from the operation of such plants. Any such
moneys so received shall be placed in the General Fund and are hereby appropriated to the Department of Mines and Mineral Industries.

(III) The Secretary of Mines and Mineral Industries shall have the power and authority to establish rules and regulations and establish rates to implement the foregoing paragraph. Such rules and regulations may provide for the escrowing of payments made prior to the construction or operation of the plant or plants.

(2) To the Department of Health the sum of one hundred million dollars ($100,000,000) for State aid to political subdivisions and municipal authorities for the construction, reconstruction and improvement of municipal sewage treatment plants.

(I) The Secretary of Health is authorized to make grants to political subdivisions and municipal authorities for the construction, reconstruction and improvement of municipal sewage treatment plants. Such grants shall be made pursuant to rules and regulations adopted by the Sanitary Water Board.

(II) The Sanitary Water Board is hereby empowered to adopt such rules and regulations as are necessary to implement the awarding of construction grants to political subdivisions and municipal authorities. Such rules and regulations shall include, but are not limited to (i) requirements pertaining to applications for the grants; (ii) the determination of eligible projects; (iii) the determination of the costs upon which the grant awards shall be based; (Costs may include engineering, financial, legal and administrative expenses necessary for the construction, reconstruction and improvement of a sewage treatment plant. This may include major interceptors and other facilities appurtenant to the plant.) (iv) a priority system for the awarding of grants; (The board may consider, in addition to water pollution control needs, such financial needs as are deemed relevant including per capita cost.) (v) determination of the amount of the grant. (The board may consider the availability of Federal grants in determining the eligible project costs.)

(III) The Department of Health shall administer the construction grant program.

(3) To the Department of Forests and Waters, Fish and Game Commissions and Historical and Museum Commissions, the sum of one hundred twenty-five million dollars ($125,000,000) for the cost of planning, related administrative expenses and development of public outdoor recreation areas including lands acquired with Project 70 funds. Projects to be planned and developed shall be submitted to the State Planning Board for its review and recommendations prior to final approval by the Governor. Upon receipt of stipulated approvals, the department or commission concerned shall proceed in the manner provided by applicable provisions of law which may govern the planning and development of State lands. Whenever lands to be planned and developed as public outdoor recreation areas have landmarks, sites or structures of historical significance on them, the Historical and Museum Commission shall be consulted relative to the need for, and the appropriate development of, said historical features. The department or commission concerned shall have the power to promulgate such rules and regulations as may be necessary to effectuate the development program undertaken. The allocation of one hundred twenty-five million dollars ($125,000,000) shall be apportioned among the aforesaid department and commission by the Governor.

(4) To the Department of Community Affairs, the sum of seventy-five million dollars ($75,000,000) for State grants-in-aid to political subdivisions to pay up to fifty percent of the cost (i) of development of county and municipal park and recreation lands including lands acquired under the act of June 22, 1964 (P. L. 131), known as the "Project 70 Land Acquisition and Borrowing Act," to be used for county and municipal park and recreation purposes; (ii) to acquire and develop additional county and municipal park, recreation, and open space lands in those regions where the statewide outdoor recreation plan indicates a need for those lands; and (iii) for studies conducted to determine park and recreational needs and the location of facilities.

(b) The manner of grants-in-aid and of development, acquisition and studies by political subdivisions shall be as follows:

(I) A request for State grants-in-aid shall be made by the governing body of a political subdivision or subdivisions to the Department of Community Affairs.

(II) The Department of Community Affairs, after receipt, review and approval of a completed application shall forward such application to the State Planning Board for review and determination of its compliance with the statewide outdoor recreation plan.

(III) The State Planning Board will present the application with recommendations to the Governor for final approval.

(IV) Such development projects shall be submitted to the Department of Community Affairs by the political subdivision in an application which contains information as may be required by the Department of Community Affairs. Upon approval of such project application, the park and recreational facility shall be constructed by the political subdivision according to standards and provisions required or set by State laws and in accordance with the contracts, bidding procedures and manner established, approved and/or accepted by the Department of Community Affairs or other designated agencies of the Commonwealth and in accordance with the construction, site and financial plans and specifications required, reviewed and approved by the Department of Community Affairs or other agencies of the Commonwealth or private consulting firm retained for the purpose of project review.

(V) Such land acquisition projects shall be submitted to the Department of Community Affairs by the political subdivision in an application which contains maps, appraisals, and other information as may be required by the Department of Community Affairs. Such lands shall be acquired by purchase agreement or by eminent domain pro-
ceedings in the manner provided by applicable provisions of law which may govern land acquisition for such purposes by such political subdivisions.

The political subdivision shall have the power to acquire rights in real property, which include but are not limited to fee simple, easements, remainder, future interest, lease, license, restriction, or covenant of any sort, contractual interest or rights concerning the use of or power to transfer property, in order to protect and preserve open space benefits.

The Commonwealth's share of the cost of such development, land acquisition and study projects shall be paid by the State Treasurer on the audit and warrant of the Auditor General on the requisition of the Secretary of the Department of Community Affairs.

The Department of Community Affairs shall be empowered to promulgate rules and regulations, undertake studies and employ personnel and consultants and provide grants to political subdivisions to undertake studies as necessary in order to properly administer this act and to determine the recreation and park needs of political subdivisions and the advisability of granting State aid.

(c) The expenditure of money's appropriated pursuant to the provisions of this section shall not exceed twenty percent of any particular appropriation or allocation during the period from the effective date of this act until June 30, 1969, nor shall any expenditures exceed twenty percent of any particular appropriation or allocation during any two year period subsequent to June 30, 1969.

Section 17. Joint Departmental Projects.—The respective departments and commissions may cooperate and expend funds jointly on land and water reclamation projects where the objectives of such projects can be better achieved, where economies may be obtained by such cooperation and joint action or in other instances where joint action is determined to be in the public interest.

Section 18. Administrative Expenses.—Departments and commissions incurring administrative expenses in accomplishing the purposes of this act may charge such administrative expenses against their specific allotment set forth in section 16.

Section 19. Federal Programs.—The departments and commissions set forth herein may utilize any available Federal program to augment the funds made available to such department or commission under the provisions of this act.

Section 20. Appropriations.—(a) The sum of forty million dollars ($40,000,000), or as much thereof as may be necessary, is hereby appropriated for two fiscal years beginning July 1, 1967, to the Department of Mines and Mineral Industries for the purposes specified in clause (1) of section 16 of this act.

(b) The sum of twenty million dollars ($20,000,000), or as much thereof as may be necessary, is hereby appropriated for two fiscal years beginning July 1, 1967, to the Department of Health for the purposes specified in clause (2) of section 16 of this act.

(c) The sum of twenty-five million dollars ($25,000,000), or as much thereof as may be necessary is hereby appropriated for two fiscal years beginning July 1, 1967, to the Department of Forests and Waters, Fish and Game Commissions and Historical and Museum Commissions for the purposes specified in clause (3) of section 16 of this act.

(d) The sum of fifteen million dollars ($15,000,000), or as much thereof as may be necessary, is hereby appropriated for two fiscal years beginning July 1, 1967, to the Department of Community Affairs for the purposes specified in clause (4) of section 16 of this act.

Section 21. Effective Date.—This act shall take effect immediately.

Approved—The 19th day of January, A. D. 1968.

RAYMOND P SHAFER

The foregoing is a true and correct copy of Act of the General Assembly No. 448.

Secretary of the Commonwealth

1 "economies" in original.